

LEGAL SERVICES PROVIDED TO THE COMMISSION ON TEACHER CREDENTIALING

ATTORNEY GENERAL'S FIRST BIANNUAL REPORT FOR FISCAL YEAR 2024-25

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ATTORNEY GENERAL'S FIRST BIANNUAL REPORT FOR FISCAL YEAR 2024-25 ON LEGAL SERVICES PROVIDED TO THE COMMISSION ON TEACHER CREDENTIALING

The Office of the Attorney General submits this first biannual report for Fiscal Year 2024-25 as required by the Budget Act of 2024, Item 6360-001-0407, Provision 5—For Support of Commission on Teacher Credentialing, payable from the Teacher Credentials Fund.

EXECUTIVE SUMMARY

This biannual report provides information required under Provision 5 of the Budget Act of 2024 for the period of July 1 through December 31, 2024, concerning the caseload for the Commission on Teacher Credentialing. The Office of the Attorney General began quarterly reporting in Fiscal Year 2017-18 and biannual reporting in Fiscal Year 2021-22.

The goal of the Office of the Attorney General is to adjudicate most cases within one year. It has done so in this reporting period.

Given the wide variety and low number of matters litigated, fluctuations from quarter to quarter are normal. However, over the past four quarters of reporting, noteworthy metrics include the following:

- Both the median and mean days from referral to adjudication of adverse action cases in the last two quarters were well below one year. (Figures 3a and 3b.)
- A steady increase in the number of cases defending the commission from third-party subpoenas seen from Fiscal Years 2020-21 through 2023-2024 has continued. In fact, the fees charged for this supbpoena defense work in the first two quarters in this fiscal year nearly equal total fees for this work charged in the prior fiscal year.

The appendices to this report include (1) summaries of all required metrics for the previous four quarters and annual summaries for four complete fiscal years, (2) Budget Act reporting requirements, and (3) a summary of the adjudication process for the commission's cases.

DISCUSSION

Volume of Cases

[Provision 5, Subdivisions (b)(1) and (b)(5)]

Protection of the public is the Office of the Attorney General's primary goal in representing the commission. The discipline caseload reported herein comprises two categories of cases: (1) adverse action cases and (2) judicial review cases. *Adverse actions* are the administrative disciplinary proceedings filed to deny, revoke, or suspend a credential. The action begins by filing a pleading and litigating it through an administrative hearing prior to the commission's issuance of a final decision. *Judicial review* includes mandamus proceedings in superior and appellate courts to review the commission's administrative decisions or other civil actions against the commission related to the decisions it has issued. At the end of the second quarter of this fiscal year (December 31, 2024), 205 adverse action cases and eight judicial review cases remained pending with the Office of the Attorney General. All data for the second quarter are summarized in Appendix A.

Adverse Action Cases

Adverse action cases include those not yet adjudicated and those that have been adjudicated. *Adjudicated* means the work of the Office of the Attorney General is complete and the case goes to the commission for its final decision. An adverse action case is *resolved* when the commission's final decision becomes effective (Appendix J).

Figure 1a shows end-of-quarter adverse action case counts for the past four quarters. At the end of the second quarter, there remain 205 cases, a net decrease of five adverse action cases from the previous quarter. Figure 1b depicts the number of adverse action referrals received and resolved for the past four quarters. It shows that during the second quarter of this fiscal year, the Office of the Attorney General received 33 adverse action referrals and resolved 38.



Judicial Review Cases

A new judicial review case is opened when a respondent seeks to challenge the commission's decision and petitions for judicial review in superior court. At the end of the second quarter of this fiscal year, 8 judicial review cases being handled by the Office of the Attorney General were pending resolution (Figure 2a).

Figure 2b illustrates the number of judicial review cases received and adjudicated during the most recent four quarters. During the second quarter of this fiscal year, two judicial review cases were referred to the Office of the Attorney General and two were resolved.



Further Investigations

[Provision 5, Subdivisions (b)(2) and (b)(3)]

When evidence in an adverse action case is insufficient to sustain the necessary burden of proof to impose discipline, the assigned deputy attorney general may request further investigation by the commission. Nine requests for further investigation were made during the second quarter of this fiscal year and eight supplemental investigations were received (Appendix A).

Adjudications

[Provision 5, Subdivision (b)(4)]

In the second reporting quarter of this fiscal year, the average number of days for adjudication was 318 and the median number of days was 270. The quickest adjudication this quarter was completed in 35 days and the longest took 1,115 days (Appendix A). Figures 3a and 3b show the mean and median days to adjudication.



Hearings

[Provision 5, Subdivision (b)(6)]

Figures 4a and 4b display mean and median days from receipt of referral to hearing for adverse action cases for the most recent four quarters. Three hearings commenced in the second quarter of this fiscal year, with a median time to commence hearings of 384 days (Appendix A).



Average Hours and Fees

[Provision 5, Subdivision (c)]

In the second quarter of this fiscal year, accusation and statement of issues (SOI) cases took an average of 65 hours to resolve, and the average fee to resolve these matters was \$14,426.



Quarterly Hours and Fees

[Provision 5, Subdivision (d)]

In the second quarter of this fiscal year, the Attorney General's staff provided a total of 2,570 hours of legal work related to teacher discipline, including both adverse action and judicial review cases. During this same period, the Office of the Attorney General billed a total of \$584,405 to the commission related to the teacher discipline caseload. Figures 6a and 6b below summarize hours and fees for the most recent four quarters.



Total hours and fees unrelated to teacher discipline matters (other cases) were 1,551 hours and \$351,786 for the second quarter (Appendix A).

Subpoena Defense Cases

Over the past few years, the number of cases defending the commission from third-party subpoenas processed by the Office of the Attorney General to represent the commission for each period has increased dramatically. This increase is captured in increased hours and fees recorded for subdivisions (d)(3) and (d)(4), hours worked for representation of the commission unrelated to teacher discipline matters. These hours and fees are displayed below and in the annual summaries (Appendices E-H).



This trend continues in Fiscal Year 2024-25, where in just the first two quarters combined we have received 72 Subpoena Defense cases, resulting in 3,253 hours billed and fees of \$736,415, nearly equal to the total fees for Fiscal Year 2023-2034.

CONCLUSION

This biannual report for Fiscal Year 2024-25 provides information regarding the volume, time to adjudication, and cost of the legal work performed by the Office of the Attorney General for the Commission on Teacher Credentialing. The California Department of Justice will continue to provide representation for the commission that conforms to the highest standards of the Office of the Attorney General.

This report is also available on the Attorney General's website at: <u>https://oag.ca.gov/publications</u>

If you have questions regarding this report or would like additional information, please contact Senior Assistant Attorney General Carl Sonne at <u>carl.sonne@doj.ca.gov</u> or (619) 738-9423.

CALIFORNIA DEPARTMENT OF JUSTICE

APPENDIX A: FY 2024-25 Quarter Two—Published February 28, 2025

Discipline Cases at the Office of the Attorney General Provision 5, subdivisions (b)(1) and (b)(5)					
Total Referrals, Active and Inactive	Adverse	Judicial	Total		
	Action	Review	Total		
Referrals start of quarter, subdivision (b)(1)	210	8	218		
Referrals received during the quarter	33	2	35		
Referrals resolved during the quarter	38	2	40		
Referrals end of the quarter, subdivision (b)(5)	205	8	213		

Further Investigation Requested and Received Provision 5, subdivisions (b)(2) and (b)(3)	
Further investigation requests, subdivision (b)(2)	9
Supplemental investigations received, subdivision (b)(3)	8

Number of Days for Teacher Discipline Adjudications Provision 5, subdivision (b)(4)						
Minimum	Maximum	Mean	Goal	Met	Median	Count
35 1,115 318 365 YES 270 27						

Number of Days from Receipt of Referral to Hearing Commenced Provision 5, subdivision (b)(6)					
Minimum	Maximum	Mean	Median	Count	
236 520 380 384 3					

Hours, Fees and Costs for Accusation and Statement of Issues Matters Provision 5, subdivisions (c)(1), (c)(2) and (c)(3)				
Mean Median				
Hours per case, subdivision (c)(1)	65	66		
Fees per case, subdivision (c)(2)	\$ 14,426	\$ 14,664		
Costs per case, subdivision (c)(3)	\$46	\$ O		

Total Hours and Fees – Discipline and General Litigation Cases Provision 5, subdivisions (d)(1), (d)(2), (d)(3) and (d)(4)					
Type of Case	Total Hours	Total Fees			
Discipline cases, subdivisions (d)(1) and (d)(2)	2,570	\$ 584,405			
Other cases, subdivisions (d)(3) and (d)(4)	1,551	\$ 351,786			
All cases combined	4,121	\$ 936,191			

APPENDIX B: FY 2024-25 Quarter One—Published February 28, 2025

Discipline Cases at the Office of the Attorney General Provision 5, subdivisions (b)(1) and (b)(5)					
Total Referrals, Active and Inactive	Adverse Action	Judicial Review	Total		
Referrals start of quarter, subdivision (b)(1)	188	9	197		
Referrals received during the quarter	60	2	62		
Referrals resolved during the quarter	38	3	41		
Referrals end of the quarter, subdivision (b)(5)	210	8	218		

Further Investigation Requested and Received Provision 5, subdivisions (b)(2) and (b)(3)	
Further investigation requests, subdivision (b)(2)	8
Supplemental investigations received, subdivision (b)(3)	7

Number of Days for Teacher Discipline Adjudications Provision 5, subdivision (b)(4)						
Minimum	Maximum	Mean	Goal	Met	Median	Count
46 718 299 365 YES 268 37						37

Number of Days from Receipt of Referral to Hearing Commenced Provision 5, subdivision (b)(6)					
Minimum	Maximum	Mean	Median	Count	
209 490 371 419 5					

Hours, Fees and Costs for Accusation and Statement of Issues Matters Provision 5, subdivisions (c)(1), (c)(2) and (c)(3)				
Mean Median				
Hours per case, subdivision (c)(1)	60	36		
Fees per case, subdivision (c)(2)	\$ 13,254	\$ 7,914		
Costs per case, subdivision (c)(3)	\$ 137	\$ O		

Total Hours and Fees – Discipline and General Litigation Cases Provision 5, subdivisions (d)(1), (d)(2), (d)(3) and (d)(4)					
Type of Case	Total Hours	Total Fees			
Discipline cases, subdivisions (d)(1) and (d)(2)	3,065	\$ 697,193			
Other cases, subdivisions (d)(3) and (d)(4)	1,702	\$ 384,629			
All cases combined	4,767	\$ 1,081,822			

APPENDIX C: FY 2023-24 Quarter Four—Published August 30, 2024

Discipline Cases at the Office of the Attorney General Provision 5, subdivisions (b)(1) and (b)(5)				
Total Referrals, Active and Inactive	Adverse Action	Judicial Review	Total	
Referrals start of quarter, subdivision (b)(1)	204	11	215	
Referrals received during the quarter	19	0	19	
Referrals resolved during the quarter	35	2	37	
Referrals end of the quarter, subdivision (b)(5)	188	9	197	

Further Investigation Requested and Received Provision 5, subdivisions (b)(2) and (b)(3)		
Further investigation requests, subdivision (b)(2)	12	
Supplemental investigations received, subdivision (b)(3)	15	

Number of Days for Adverse Action Adjudications Provision 5, subdivision (b)(4)						
Minimum	Maximum	Mean	Goal	Above Goal	Median	Count
47	929	346	365	(19)	312	48

Number of Days from Receipt of Referral to Hearing Commenced Provision 5, subdivision (b)(6)					
Minimum	Maximum	Mean	Median	Count	
238	928	453	372	12	

Hours, Fees and Costs for Adverse Action Cases Provision 5, subdivisions (c)(1), (c)(2) and (c)(3)				
	Mean	Median		
Hours per case, subdivision (c)(1)	78	70		
Fees per case, subdivision (c)(2)	\$ 17,151	\$ 15,429		
Costs per case, subdivision (c)(3)	\$ 71	\$ O		

Total Hours and Fees – Discipline and General Litigation Cases Provision 5, subdivisions (d)(1), (d)(2), (d)(3) and (d)(4)					
Type of Case	Total Hours	Total Fees			
Discipline cases, subdivisions (d)(1) and (d)(2)	2,785	\$ 610,850			
Other cases, subdivisions (d)(3) and (d)(4)	1,004	\$ 219,935			
All cases combined	3,789	\$ 830,785			

APPENDIX D: FY 2023-24 Quarter Three—Published August 30, 2024

Discipline Cases at the Office of the Attorney General Provision 5, subdivisions (b)(1) and (b)(5)				
Total Referrals, Active and Inactive	Adverse Action	Judicial Review	Total	
Referrals start of quarter, subdivision (b)(1)	211	13	224	
Referrals received during the quarter	48	2	50	
Referrals resolved during the quarter	55	4	59	
Referrals end of the quarter, subdivision (b)(5)	204	11	215	

Further Investigation Requested and Received Provision 5, subdivisions (b)(2) and (b)(3)		
Further investigation requests, subdivision (b)(2)	13	
Supplemental investigations received, subdivision (b)(3)	6	

Number of Days for Adverse Action Adjudications Provision 5, subdivision (b)(4)						
Minimum	Maximum	Mean	Goal	Above Goal	Median	Count
31	1,063	369	365	4	292	53

Number of Days from Receipt of Referral to Hearing Commenced Provision 5, subdivision (b)(6)				
Minimum	Maximum	Mean	Median	Count
251	1,063	514	483	13

Hours, Fees and Costs for Adverse Action Cases Provision 5, subdivisions (c)(1), (c)(2) and (c)(3)				
	Mean	Median		
Hours per case, subdivision (c)(1)	84	59		
Fees per case, subdivision (c)(2)	\$ 18,385	\$ 12,840		
Costs per case, subdivision (c)(3)	\$ 36	\$ O		

Total Hours and Fees – Discipline and General Litigation Cases Provision 5, subdivisions (d)(1), (d)(2), (d)(3) and (d)(4)					
Type of Case	Total Hours	Total Fees			
Discipline cases, subdivisions (d)(1) and (d)(2)	3,589	\$ 787,111			
Other cases, subdivisions (d)(3) and (d)(4)	1,180	\$ 256,841			
All cases combined	4,769	\$ 1,043,952			

APPENDIX E: FISCAL YEAR 2023-24

Discipline Cases at the Office of the Attorney General Provision 5, subdivisions (b)(1) and (b)(5)					
Total Referrals, Active and Inactive	Adverse Action	Judicial Review	Total		
Referrals start of the year, subdivision (b)(1)	197	8	205		
Referrals received during the year	147	10	157		
Referrals resolved during the year	156	9	165		
Referrals end of the year, subdivision (b)(5)	188	9	197		

Further Investigation Requested and Received Provision 5, subdivisions (b)(2) and (b)(3)		
Further investigation requests, subdivision (b)(2)	46	
Supplemental investigations received, subdivision (b)(3)	44	

Number of Days for Adverse Action Adjudications Provision 5, subdivision (b)(4)						
Minimum	Maximum	Mean	Goal	Above Goal	Median	Count
19	1,933	366	365	1	316	171

Number of Days from Receipt of Referral to Hearing Commenced Provision 5, subdivision (b)(6)				
Minimum	Maximum	Mean	Median	Count
164	1,063	469	427	43

Hours, Fees and Costs for Adverse Action Cases Provision 5, subdivisions (c)(1), (c)(2) and (c)(3)				
	Mean	Median		
Hours per case, subdivision (c)(1)	84	62		
Fees per case, subdivision (c)(2)	\$ 18,317	\$ 13,673		
Costs per case, subdivision (c)(3)	\$ 90	\$ O		

Total Hours and Fees – Discipline and General Litigation Cases Provision 5, subdivisions (d)(1), (d)(2), (d)(3) and (d)(4)					
Type of Case	Total Hours	Total Fees			
Discipline cases, subdivisions (d)(1) and (d)(2)	12,656	\$ 2,775,599			
Other cases, subdivisions (d)(3) and (d)(4)	3,378	\$ 736,694			
All cases combined	16,034	\$ 3,512,293			

APPENDIX F: FISCAL YEAR 2022-23

Discipline Cases at the Office of the Attorney General Provision 5, subdivisions (b)(1) and (b)(5)					
Total Referrals, Active and Inactive	Adverse Action	Judicial Review	Total		
Referrals start of the year, subdivision (b)(1)	184	12	196		
Referrals received during the year	135	12	147		
Referrals resolved during the year	122	16	138		
Referrals end of the year, subdivision (b)(5)	197	8	205		

Further Investigation Requested and Received Provision 5, subdivisions (b)(2) and (b)(3)		
Further investigation requests, subdivision (b)(2)	46	
Supplemental investigations received, subdivision (b)(3)	37	

Number of Days for Adverse Action Adjudications Provision 5, subdivision (b)(4)						
Minimum	Maximum	Mean	Goal	Above Goal	Median	Count
6	1,162	429	365	64	403	120

Number of Days from Receipt of Referral to Hearing Commenced Provision 5, subdivision (b)(6)				
Minimum	Maximum	Mean	Median	Count
170	1,028	483	465	36

Hours, Fees and Costs for Adverse Action Cases Provision 5, subdivisions (c)(1), (c)(2) and (c)(3)				
For 236 adverse action cases resolved:	Mean	Median		
Hours per case, subdivision (c)(1)	90	59		
Fees per case, subdivision (c)(2)	\$ 19,679	\$ 12,952		
Costs per case, subdivision (c)(3)	\$ 187	\$ O		

Total Hours and Fees – Discipline and General Litigation Cases Provision 5, subdivisions (d)(1), (d)(2), (d)(3) and (d)(4)					
Type of Case	Total Hours	Total Fees			
Discipline cases, subdivisions (d)(1) and (d)(2)	12,307	\$ 2,697,036			
Other cases, subdivisions (d)(3) and (d)(4)	1,616	\$ 351,378			
All cases combined	13,923	\$ 3,048,414			

APPENDIX G: FISCAL YEAR 2021-22

Discipline Cases at the Office of the Attorney General Provision 5, subdivisions (b)(1) and (b)(5)					
Total Referrals, Active and Inactive	Adverse Action	Judicial Review	Total		
Referrals start of the year, subdivision (b)(1)	184	8	192		
Referrals received during the year	114	6	120		
Referrals resolved during the year	114	2	116		
Referrals end of the year, subdivision (b)(5)	184	12	196		

Further Investigation Requested and Received Provision 5, subdivisions (b)(2) and (b)(3)		
Further investigation requests, subdivision (b)(2)	38	
Supplemental investigations received, subdivision (b)(3)	26	

Number of Days for Adverse Action Adjudications Provision 5, subdivision (b)(4)						
Minimum	Maximum	Mean	Goal	Above Goal	Median	Count
9	1,592	395	365	30	358	132

Number of Days from Receipt of Referral to Hearing Commenced Provision 5, subdivision (b)(6)					
Minimum	Maximum	Mean	Median	Count	
245	1,054	488	391	31	

Hours, Fees and Costs for Adverse Action Cases Provision 5, subdivisions (c)(1), (c)(2) and (c)(3)				
For 236 adverse action cases resolved:	Mean	Median		
Hours per case, subdivision (c)(1)	78	56		
Fees per case, subdivision (c)(2)	\$ 16,799	\$ 12,128		
Costs per case, subdivision (c)(3)	\$ 79	\$ O		

Total Hours and Fees – Discipline and General Litigation Cases Provision 5, subdivisions (d)(1), (d)(2), (d)(3) and (d)(4)					
Type of Case	Total Hours	Total Fees			
Discipline cases, subdivisions (d)(1) and (d)(2)	11,775	\$ 2,575,420			
Other cases, subdivisions (d)(3) and (d)(4)	1,034	\$ 226,564			
All cases combined	12,809	\$ 2,801,984			

APPENDIX H: FISCAL YEAR 2020-21

Discipline Cases at the Office of the Attorney General Provision 5, subdivisions (b)(1) and (b)(5)					
Total Referrals, Active and Inactive	Adverse Action	Judicial Review	Total		
Referrals start of the year, subdivision (b)(1)	186	14	200		
Referrals received during the year	143	6	149		
Referrals resolved during the year	145	12	157		
Referrals end of the year, subdivision (b)(5)	184	8	192		

Further Investigation Requested and Received Provision 5, subdivisions (b)(2) and (b)(3)		
Further investigation requests, subdivision (b)(2)	32	
Supplemental investigations received, subdivision (b)(3)	19	

Number of Days for Adverse Action Adjudications Provision 5, subdivision (b)(4)						
Minimum	Maximum	Mean	Goal	Above Goal	Median	Count
22	1,483	403	365	38	408	130

Number of Days from Receipt of Referral to Hearing Commenced Provision 5, subdivision (b)(6)					
Minimum	Maximum	Mean	Median	Count	
111	859	462	446	24	

Hours, Fees and Costs for Adverse Action Cases Provision 5, subdivisions (c)(1), (c)(2) and (c)(3)				
For 236 adverse action cases resolved:	Mean	Median		
Hours per case, subdivision (c)(1)	69	45		
Fees per case, subdivision (c)(2)	\$ 14,332	\$ 9,798		
Costs per case, subdivision (c)(3)	\$ 179	\$ O		

Total Hours and Fees – Discipline and General Litigation Cases Provision 5, subdivisions (d)(1), (d)(2), (d)(3) and (d)(4)		
Type of Case	Total Hours	Total Fees
Discipline cases, subdivisions (d)(1) and (d)(2)	11,051	\$ 2,420,022
Other cases, subdivisions (d)(3) and (d)(4)	786	\$ 171,129
All cases combined	11,837	\$ 2,591,151

APPENDIX I: Provision 5 Measures Reported

The Budget Act of 2024, Item 6360-001-0407, Provision 5 states:

- (a) The Attorney General shall submit a biannual report to the chairpersons and vice chairpersons of the budget committees of each house of the Legislature, the Legislative Analyst's Office, and the Department of Finance concerning the status of the teacher misconduct discipline caseload and other cases being handled by the Attorney General for the Commission on Teacher Credentialing. The biannual report shall be submitted by August 30 and February 28 of each year for the previous corresponding fiscal quarters.
- (b) Each report shall include, at a minimum, all of the following for teacher discipline matters:
 - (1) The number of matters with the Attorney General at the beginning of the reporting period.
 - (2) The number of matters for which further investigation was requested by the Attorney General.
 - (3) The number of matters for which further investigation was received by the Attorney General.
 - (4) The number of matters adjudicated by the Attorney General.
 - (5) The number of matters with the Attorney General at the end of the reporting period.
 - (6) The minimum, maximum, and median number of days from the date the Attorney General receives an accusation or statement of issues referral from the commission to the commencement of a hearing at the Office of Administrative Hearings for cases adjudicated during this period.
- (c) To determine the average cost of the Attorney General to adjudicate a case representing the commission, each report shall provide the following information for cases adjudicated in the reporting period specified in subdivision (a):
 - (1) The average and median number of hours worked by the staff of the Attorney General to adjudicate accusation and statement of issues matters.
 - (2) The average and median fees charged by the Attorney General to the commission to adjudicate accusation and statement of issues matters.
 - (3) The average and median litigation costs to adjudicate accusation and statement of issues matters.

- (d) To determine the total activities conducted by the Attorney General to represent the commission for each period, the Attorney General shall report the following:
 - (1) The total hours worked during the period by staff of the Attorney General for representation of the commission in teacher discipline matters.
 - (2) The total fees charged during the period by the Attorney General to the commission for representation in teacher discipline matters.
 - (3) The total hours worked during the period by staff of the Attorney General for representation of the commission unrelated to teacher discipline matters.
 - (4) The total fees charged during the period by the Attorney General to the commission for representation unrelated to teacher discipline matters.
- (e) This information shall be provided with the intent that recipients shall be able to determine the caseload input and output of the Attorney General in relation to representation of the commission in teacher discipline cases, especially as it relates to determining the average case processing time for accusation and statement of issues representation and adjudication, and proper funding level for handling the teacher discipline caseload and other legal work for the commission. Staff from the Attorney General shall provide timely followup information to staff from the offices identified in subdivision (a) upon request if further explanation or information is required.

APPENDIX J: Summary of the Adjudication Process

The Commission on Teacher Credentialing Committee of Credentials reviews acts or omissions of a credential holder or applicant to determine whether probable cause exists for discipline. If the committee finds probable cause and recommends discipline, the credential holder or applicant has the right to appeal the recommendation, which initiates an adjudicatory hearing under Chapter 5 (commencing with Section 11500) of Division 3 of Title 2 of the Government Code (Administrative Procedure Act). The appeal is referred to the Office of the Attorney General to be prepared for hearing.

The deputy attorney general assigned to the case reviews the evidence supplied by the Commission on Teacher Credentialing to determine its sufficiency to meet the requisite burden of proof. If the evidence is insufficient and circumstances suggest additional avenues for evidentiary development, the deputy may request further investigation from the commission's investigators and the file remains open pending its receipt. When evidence is insufficient and further investigation is not recommended, or when legal issues prevent prosecution, the Office of the Attorney General declines prosecution and the case is closed.

When sufficient evidentiary support is identified, an accusation is prepared to initiate the adjudicatory hearing against a credential holder, or a statement of issues to set forth the grounds for denial of an application. The pleading is sent to the Commission on Teacher Credentialing for signature by the executive director, who is the complainant. The pleading is "filed" when the executive director signs it, and it is then returned to the Office of the Attorney General for service on the credential holder or applicant. Once served with an accusation, the credential holder must file a notice of defense within fifteen days, or they will be in default. Once the notice of defense has been received in an accusation case, or the statement of issues has been served in an application denial case, a hearing is scheduled with the Office of Administrative Hearings. Many cases are resolved through settlement before hearing.

The deputy attorney general prosecutes the disciplinary case before the Office of Administrative Hearings. Upon conclusion of the hearing, the case is submitted to the administrative law judge who presides over the hearing, issues a proposed decision, and sends it to the Commission on Teacher Credentialing for its final decision. Subdivision (b)(4) of Provision 5 requests the number of cases adjudicated by the Office of the Attorney General. "Adjudicated" means the work of the Office of the Attorney General is complete to bring the case back before the commission for its final decision. Adjudication can occur in five ways:

- 1. Prosecution declined. Occasionally, the deputy attorney general determines that the evidence is insufficient and does not recommend further investigation, whereby prosecution is declined and the case is closed.
- 2. Withdrawal of request for hearing by respondent. Before a pleading is filed, the credential holder or applicant may withdraw the request for a hearing, thereby accepting the recommendation of the Committee of Credentials. The Commission on Teacher Credentialing then receives the recommendation of the Committee of Credentials for its ultimate decision.

- **3.** Default. If a credential holder does not submit a timely notice of defense, the deputy attorney general prepares a default decision, which is sent to the commission for its final decision.
- **4.** Settlement. The executive director may authorize a consent determination based on terms sufficient to provide for protection of the public, schoolchildren, and the profession, which will be presented to the Committee of Credentials for its recommendation and then to the commission for its final decision.
- 5. Hearing submitted. Upon completion of the adjudicatory hearing, the case is submitted to the administrative law judge, who prepares a proposed decision and sends it to the Commission on Teacher Credentialing for its final decision.

Even after the commission's decision is issued, it may not be final. The respondent may exercise the right to petition for reconsideration, and if granted by the commission the decision is reconsidered. This can also happen if the commission decides a case based on the default of the respondent who fails to file a notice of defense or appear at a duly noticed hearing. The commission can vacate the default decision and additional proceedings are then conducted to ultimately decide the case. Each of these post-submission events will lengthen case processing time and require further adjudication of the case.

Cases that have been adjudicated remain open at the Office of the Attorney General until the final decision is issued by the commission and the decision becomes effective. This concludes the case, except for any judicial review in superior court and ensuing appeal seeking to overturn the commission's discipline decision. The commission generally meets six times per year, during which discipline cases are considered and final decisions made. It can therefore take two to three months after adjudication before final resolution of a discipline case. The following diagram outlines the adjudication process.

Flowchart – Adjudication Process

